STATE OF MINNESOTA

COUNTY OF RAMSEY

DISTRICT COURT

SECOND JUDICIAL DISTRICT

Case Type: Other Civil

The Ninetieth Minnesota State Senate and the Ninetieth Minnesota State House of Representatives, Court File No. 62-CV-17-3601

Plaintiffs,

v.

SECOND AFFIDAVIT OF CAL LUDEMAN

Mark B. Dayton, in his official capacity as Governor of the State of Minnesota, and Myron Frans, in his official capacity as Commissioner of the Minnesota Department of Management and Budget,

Defendants.

STATE OF MINNESOTA ) ss. COUNTY OF RAMSEY )

Cal Ludeman, being first duly sworn, deposes and states:

1. I am the Secretary of the Minnesota State Senate. I was elected to this office by the 90<sup>th</sup> Minnesota Senate on January 3, 2017. My duties as Secretary of the Senate include serving as the chief parliamentarian of the Senate and the supervision and control of Senate employees, including the oversight of fiscal services, information technology, human resources, public information and other functions of the Senate. The Secretary of the Senate is authorized under Senate Rule 51.3 to serve as the agent of the Senate for the purchase of supplies and services. As a result of my position, I am familiar with the constitutional function and the operation and budget of the Minnesota State Senate.

- 2. I make this affidavit based on personal knowledge of the facts stated herein and offer this affidavit in support of the Legislature's response to the Governor's motion to stay enforcement of this Court's judgment which was entered on July 20, 2017.
- 3. Since July 1, 2017, Senate committees have met 18 times. This includes 8 different committees on 15 different dates. In addition, joint House and Senate committees have met 52 times on 32 different dates. A spreadsheet listing all Senate, House, and joint committee hearings that occurred between July 1 and November 7, 2017, is attached as Exhibit A.
- 4. Pursuant to a resolution adopted by the Senate Committee on Rules and Administration on December 20, 2016 each member of the Senate who resides more than 50 miles from the Capitol is eligible for a housing stipend of up to \$1,800 per month. Members make leasing arrangements in their individual capacity and are reimbursed by the Senate for their lease payments. This reimbursement policy allows members who reside more than 50 miles from the Capitol the ability to conduct legislative business in the Capitol during the legislative session and during the interim, including attendance at the Capitol for legislative hearings and caucus meetings, constituent meetings conducted with state agencies, and staff management. This longstanding policy allows members who reside in greater Minnesota the opportunity to conduct their legislative business and attend to the needs of their constituents on a relatively equal footing with members who reside within the metropolitan area.
- 5. A true and correct copy of the letter from Senator Gazelka to all Senators and Staff dated June 27, 2017, is attached as Exhibit B. This letter imposed a hiring freeze on Senate employment to remain in place until next year. The letter allows for certain exceptions to the freeze with the approval of Senator Gazelka. Since the hiring freeze was implemented, there are now 14 vacant positions in the Senate. These positions include 12 Legislative Assistants, a Media

Specialist, and a Programmer Analyst. These vacancies have required current Legislative Assistants to represent multiple Senators, impairing timely responses to constituent relations; have limited caucus abilities to convey and distribute information on topical subjects; and have created a backlog of information systems upgrades and requests. When the legislative session resumes in February 2018, not only will these current issues be amplified, but they will cause continual constraints and complications for current Senate staff as they attempt to train new employees and complete Session-only functions. The burden for Senate staff will have a direct impact on Senators by limiting their ability to communicate with their constituents, other legislators, and to gather information necessary to develop legislation. The hiring freeze is a direct result of the Governor's line-item vetoes and his decision to ignore the district court's judgment.

- 6. A true and correct copy of the text of an email from Senator David Senjem to all Senators and staff on September 19, 2017, is attached as Exhibit C. Senator Senjem is the chair of the Senate Capital Investment Committee. The email announced the termination of the Capital Investment Committee bonding tours, which are typically conducted in the fall of the year preceding a legislative session where major capital investment legislation is anticipated. Typically, the tours reach each quadrant of the state during four different trips that each take place over three days and two nights. There are often up to three additional day trips for the committee within the metropolitan area. The committee members and staff who attend rely on information and observation from the tours to assist in reviewing bonding proposals totaling from three to four billion dollars to assemble a capital investment bill totaling about one billion dollars.
- 7. A true and correct copy of the text of a memorandum sent from my office to all Senators and Senate staff by email on November 8, 2017, is attached as Exhibit D. This memo provides information to the Senate regarding the status of the Senate budget and Senator Gazelka's

decision to request a transfer of carryforward funds from the LCC. The memo outlines preparations for a furlough of all Senate staff commencing January 12, 2018 if the LCC votes to transfer its carryforward funds to the Senate.

Cal R. Ludeman

Subscribed and sworn to before me This 8<sup>th</sup> day of November, 2017

Votary Public

My commission expires: Van 31, 2021

JOHN ROBERT TROMBLEY

Notary Public-Minnesota

My Commission Expires Jan 31, 2021