

# Minnesota Standards for Professional and Nonprofessional Parenting Time Supervisors in Family Court Proceedings

MINNESOTA JUDICIAL BRANCH
STATE COURT ADMINISTRATOR'S OFFICE
COURT SERVICES DIVISION
105 MINNESOTA JUDICIAL CENTER
25 REV. DR. MARTIN LUTHER KING JR. BLVD.
ST. PAUL, MN 55155
651-297-7587

# TABLE OF CONTENTS

87	<b>SECTION 1: INTR</b>	ODUCTION	3
88	Statutory Aut	hority for Court-Ordered Parenting Time	3
89	Directive to D	Develop Supervised Parenting Time Standards	3
90	Effective Date	<u></u>	3
91			
92	<b>SECTION 2: STAN</b>	DARDS APPLICABLE TO ALL SUPERVISORS	4
93	Standard 1:	Applicability of Standards; Local Court Practice	4
94	Standard 2:	Definitions	4
95	Standard 3:	Supervisor Role and Responsibilities	6
96	Standard 4:	Levels of Supervision	6
97	Standard 5:	Minimum Qualifications	
98	Standard 6:	Safety and Security Procedures	8
99	Standard 7:	Safety Considerations for Sexual Abuse Cases	8
100	Standard 8:	Temporary Suspension or Termination of Supervised Parenting	
101		Time	
102	Standard 9:	Conflict of Interest	9
103			
104	SECTION 3: ST	CANDARDS APPLICABLE ONLY TO PROFESSIONAL	OR
105	THERAPEUTIC SU	JPERVISORS	10
106	Standard 10:	Minimum Qualifications – Additional Requirements	10
107	Standard 11:	Safety and Security Procedures – Additional Requirements	10
108	Standard 12:	Conflict of Interest – Additional Requirements	11
109	Standard 13:	Training Requirements	11
110	Standard 14:	Intake and Screening Process	12
111	Standard 15:	Ratio of Children	12
112	Standard 16:	Maintenance and Disclosure of Records	12
113	Standard 17:	Confidentiality Requirements	13

# **Statutory Authority for Court-Ordered Parenting Time**

Minn. Stat. § 518.175, subd. 1(a), authorizes courts to order parenting time, including supervised parenting time, as follows:

In all proceedings for dissolution or legal separation, subsequent to the commencement of the proceeding and continuing thereafter during the minority of the child, the court shall, upon the request of either parent, grant such parenting time on behalf of the child and a parent as will enable the child and the parent to maintain a child to parent relationship that will be in the best interests of the child.

If the court finds, after a hearing, that parenting time with a parent is likely to endanger the child's physical or emotional health or impair the child's emotional development, the court shall restrict parenting time with that parent as to time, place, duration, or supervision and may deny parenting time entirely, as the circumstances warrant. The court shall consider the age of the child and the child's relationship with the parent prior to the commencement of the proceeding.

### **Directive to Develop Supervised Parenting Time Standards**

Minn. Stat. § 518.175, subd. 1a(b), states that "[t]he state court administrator, in consultation with representatives of parents and other interested persons, shall develop standards to be met by persons who are responsible for supervising parenting time. Either parent may challenge the appropriateness of an individual chosen by the court to supervise parenting time." The standards are applicable only in family court proceedings. 1

#### **Effective Date**

The Standards for Professional and Nonprofessional Parenting Time Supervisors are effective

<sup>&</sup>lt;sup>1</sup> The legislation directing establishment of these standards applies solely to parenting time for parents and legal custodians in family court proceedings, not to visitation in juvenile protection proceedings. At the court's discretion or upon the parties' agreement, these standards may be applied to other family court visitation situations (e.g., third-party visitation).

# Standard 1: Applicability of Standards; Local Court Practice

149150151

(A) These standards establish the minimum requirements, including duties and obligations, for persons who supervise parenting time in family court proceedings.

152153154

155

156

(B) These standards, unless otherwise specified, apply to all supervisors of parenting time in family court proceedings, whether the supervisor is a friend, relative, paid independent contractor, employee, intern, or volunteer and whether the supervisor is operating independently or through a supervised parenting time center or agency.

157 158 159

(C) Each court is encouraged to adopt local practices necessary to implement these standards.

160 161

#### **Standard 2: Definitions**

162163

(A) **Child** is a minor between the ages of birth and 18.

164 165 166

167

(B) **Contact** is interaction between a supervised parent and one or more children. In the order, the court should determine whether the contact may be in person, by mail, e-mail, telephone, video conference, social media, or other means of communication.

168169170

(C) **Critical incident** is an occurrence that threatens the safety of, or results in injury to, a child or adult and/or that requires the intervention of a third party such as the police or child protection services.

172173174

175

179

171

(D) **Domestic abuse,** as defined in Minn. Stat. § 518B.01, means the following, if committed against a family or household member<sup>2</sup> by a family or household member:

176 177

- (1) physical harm, bodily injury, or assault;
- the infliction of fear of imminent physical harm, bodily injury, or assault;
  - (3) terroristic threats (Minn. Stat. § 609.713, subd. 1);

180 181

- (4) criminal sexual conduct (<u>Minn. Stat. § 609.342</u>, <u>609.343</u>, <u>609.344</u>, <u>609.345</u>, or <u>609.3451</u>); or
- (5) interference with an emergency call (Minn. Stat. § 609.78, subd. 2.) See also "domestic violence."

183

- (1) spouses and former spouses;
- (2) parents and children;
- (3) persons related by blood;
- (4) persons who are presently residing together or who have resided together in the past;
- (5) persons who have a child in common regardless of whether they have been married or have lived together at any time;
- (6) a man and woman if the woman is pregnant and the man is alleged to be the father, regardless of whether they have been married or have lived together at any time; and
- (7) persons involved in a significant romantic or sexual relationship.

<sup>&</sup>lt;sup>2</sup> Pursuant to Minn. Stat. § 518B.01, subd. 1(b), "family or household members" means:

190

193

197

201

204

210

213

217

223

225

- Domestic violence is any form of physical, sexual, verbal, emotional, or economic abuse inflicted on any person in a household by a family or household member or by persons who are presently residing together or who have resided together in the past. In this context, "domestic violence" may mean, but is not to be limited to, the definition of domestic violence set forth in Minn. Stat. § 518B or to the existence of an Order for Protection or Harassment Restraining Order. See also "domestic abuse."
- 191 (F) **Exchange** means the transfer of the child between the parents. Exchanges may be supervised or monitored. See Standard 4(C).
- 194 (G) **Monitored** means the supervisor is nearby to intervene as necessary, but is not necessarily present at all times to see and hear the contact between the child and parents.

  196 See Standard 4.
- Neutral, as used in the context of these standards, means maintaining an unbiased, objective, and balanced environment, and not taking a position between the parents when supervising parenting time.
- Nonprofessional supervisor is any person who is not paid for providing supervised parenting time services.
- Nonsupervised parent is a parent who has temporary or permanent physical custody of a child and whose contact with that child is not supervised.
- Off-site supervision is supervision of contact that occurs away from a facility that is under the management of a professional supervisor.
- On-site supervision is supervision of contact at a facility that is under the management of a professional supervisor.
- 214 (M) **Parent** refers to a mother or a father. "Parent" also refers to an adult with legal custody of the child or the child's legal guardian. See also "supervised parent" and "nonsupervised parent."
- 218 (N) **Parenting time** is contact that may be supervised or monitored. See Standard 4(A). 219
- Professional supervisor is any person paid for providing supervised parenting time services, or an independent contractor, employee, intern, or volunteer operating independently or through a supervised parenting time center or agency.
- 224 (P) Safety is protection from danger or risk of physical, psychological, or emotional injury.
- 226 (Q) **Supervised** means the supervisor at all times sees and hears the contact between the child and supervised parent and at no time is the child left alone with the supervised parent.

**Supervised parent** is a parent who has supervised contact with a child.

Supervised parenting time describes contact between a supervised parent and one or

Supervisor is any individual, center, or facility that monitors or supervises parenting

more children. Parenting time may be supervised or monitored. See Standard 4(A).

(R)

**(S)** 

(T)

time or exchanges.

230231

232233

234

235

236

237 **Therapeutic supervisor** is a licensed mental health professional paid for providing 238 (U) 239 supervised parenting time services, including a psychiatrist, a psychologist, a clinical social worker, a marriage and family counselor, or an intern working under direct 240 supervision of a qualified licensed mental health professional. 241 242 243 244 Standard 3: Supervisor Role and Responsibilities 245 In each case, the role and responsibility of the parenting time supervisor are left to the (A) 246 discretion of the judicial officer. When appointing a parenting time supervisor, the 247 judicial officer is encouraged to consider including the following language in the order: 248 249 "The role of the supervisor is to: 250 • promote the safety and welfare of the child; and 251 • help the child have safe parental contact consistent with the court order." 252 253 The supervisor shall not act as an investigator or evaluator of the quality of parenting (B) 254 time. 255 256 The responsibilities of the supervisor are described throughout these standards. 257 (C) 258 259 **Standard 4: Levels of Supervision** 260 261 When ordering parenting time pursuant to Minn. Stat. § 518.175, subd. 1(a), judicial officers are 262 encouraged to use the following terms. 263 264 265 **Supervised Parenting Time** (A) 266 (1) One-on-One Supervised Parenting Time is supervision of contact in which the 267 supervisor maintains continuous, in-person audio and visual supervision of the 268 contact. The supervisor shall never leave the child alone with the supervised 269 parent for any portion of the contact. 270 271 **Group Supervised Parenting Time** is supervision of contact in which more than 272 (2) one family is supervised simultaneously by one or more supervisors. All families 273 and the supervisor shall remain together in one room or other space. 274 supervisor(s) shall be available to provide immediate intervention when 275

necessary, but is not required to provide continuous audio and visual supervision. The supervisor(s) shall never leave the children alone with the supervised parents for any portion of the contact.

278279280

281

282

276

277

(B) **Monitored Parenting Time** is contact in which a parent and child are supervised for part of the time and purposefully left unattended by the supervisor for specified periods of time. The supervisor shall observe the initial and final interactions between the parent and child and at varying times throughout the contact.

283 284

#### (C) Exchanges

285 286 287

288

289

290

(1) **Supervised Exchange** is the transfer of the child from one parent to the other with a supervisor who is present at all times and who will intervene when necessary. The arrival and departure times of the parents shall be staggered and the parents shall have no contact with each other, unless otherwise ordered by the court.

291292

293

294

295

(2) **Monitored Exchange** is the transfer of the child from one parent to the other with a supervisor who is nearby at all times and who shall intervene when necessary. The arrival and departure times of the parents may be staggered and the parents may have contact with each other, unless otherwise ordered by the court.

296297298

#### **Standard 5: Minimum Qualifications – All Supervisors**

299300301

302 303

- (A) Unless otherwise ordered by the court or agreed upon by the parties, every supervisor shall:
  - (1) be 18 years of age or older;
  - (2) have no record of conviction for any crimes listed in Minn. Stat. § 518.179;<sup>3</sup>

<sup>&</sup>lt;sup>3</sup> Minn. Stat. § 518.179 lists the following crimes or similar crimes under the laws of the United States or any other state:

<sup>(1)</sup> murder in the first, second, or third degree under Minn. Stat. § 609.185, 609.19, or 609.195:

<sup>(2)</sup> manslaughter in the first degree under Minn. Stat. § 609.20;

<sup>(3)</sup> assault in the first, second, or third degree under Minn. Stat. § 609.221, 609.222, or 609.223;

<sup>(4)</sup> kidnapping under Minn. Stat. § 609.25;

<sup>(5)</sup> depriving another of custodial or parental rights under Minn. Stat. § 609.26;

<sup>(6)</sup> soliciting, inducing, promoting, or receiving profit derived from prostitution involving a minor under Minn. Stat. § 609.322;

<sup>(7)</sup> criminal sexual conduct in the first degree under Minn. Stat. § 609.342;

<sup>(8)</sup> criminal sexual conduct in the second degree under Minn. Stat. § 609.343;

<sup>(9)</sup> criminal sexual conduct in the third degree under Minn. Stat. § 609.344, subd. 1(c), (f), or (g);

<sup>(10)</sup> solicitation of a child to engage in sexual conduct under Minn. Stat. § 609.352;

<sup>(11)</sup> incest under Minn. Stat. § 609.365;

<sup>(12)</sup> malicious punishment of a child under Minn. Stat. § 609.377;

305

306

(3)

(4)

have no record of adjudication for child abuse or neglect;

have no current or past court order in which the supervisor is the person being

307		supervised;		
308		(5) have a valid driver's license and proof of automobile insurance, if transporting the		
309		child;		
310		(6) have no conflict of interest under Standard 9;		
311		(7) be able to speak the language of the child and the supervised parent; and, if the		
312		supervisor does not speak the language of the child and supervised parent, the		
313		court should address the issue;		
314		(8) agree to adhere to and enforce the court order regarding supervised parenting		
315		time; and		
316 317		(9) comply with all other applicable standards set forth in this document, unless otherwise ordered by the court.		
318		otherwise ordered by the court.		
319	(B)	Professional and therapeutic supervisors should see Standard 10 for additional minimum		
320	(D)	qualification requirements.		
321		quantication requirements.		
321 322				
323	Stone	lard 6: Safety and Security Procedures – All Supervisors		
323 324	Stalle	Standard 0: Safety and Security Procedures – An Supervisors		
325	(A)	A safe and secure physical space is a vital component of supervised parenting time. All		
325 326	(A)	parenting time supervisors shall:		
320 327		(1) make every reasonable effort to ensure the safety and welfare of the child, the		
328		parents, and themselves during the parenting time;		
329		(2) suspend or terminate a supervised parenting time session as specified in Standard		
330		8.		
331		(3) promptly notify the parties in writing if the supervisor decides to withdraw from		
332		further service as a parenting time supervisor.		
333		rather service as a parenting time supervisor.		
334	(B)	Professional and therapeutic supervisors should see Standard 11 for additional safety and		
335	(-)	security requirements.		
336				
337				
338	Stan	dard 7: Safety Considerations for Sexual Abuse Cases – All Supervisors		
339				
340	(A)	In cases where sexual abuse has been substantiated and supervised parenting time has		
341	( )	been ordered, unless otherwise ordered by the court the supervisor shall not allow:		
342		(1) exchanges of gifts, money, or cards;		
343		(2) photographing, audiotaping, or videotaping of the child;		
344		physical contact with the child, such as lap sitting, hair combing, stroking,		
345		holding, prolonged hugging, wrestling, tickling, horseplaying, changing diapers,		
346		or accompanying the child to the bathroom;		
	(13)	neglect of a child under Minn. Stat. § 609.378;		

(14) terroristic threats under Minn. Stat. § 609.713; or
(15) felony stalking under Minn. Stat. § 609.749, subd. 4.

347 (4) whispering, passing notes, hand signals, or body signals; and

- (5) supervised parenting time in the location where the alleged sexual abuse occurred.
- (B) In cases where sexual abuse has been alleged but not yet substantiated and supervised parenting time has been ordered, the court should consider the applicability of the above restrictions, or others, if any.

# Standard 8: Temporary Suspension or Termination of Supervised Parenting – All Supervisors

If a supervisor determines that the rules of the parenting time session have been violated; the child has become acutely distressed; or the safety of the child, a parent, or the supervisor is at risk, the supervisor may temporarily interrupt the parenting time, reschedule the parenting time for a later date, or terminate the parenting time.

### **Standard 9: Conflict of Interest – All Supervisors**

- (A) One responsibility of the supervisor is to ensure the safety of the child and parents. This responsibility supersedes any relationship the supervisor may have with one or both parents. The supervisor must be aware of why supervision is ordered and have the willingness and ability to intervene in the event of a critical incident. This includes remaining neutral and may include reporting suspected child abuse to the appropriate law enforcement or child protection agency.
- (B) Neutral, as used in the context of these standards, means maintaining an unbiased, objective, and balanced environment, and not taking a position between the parents when supervising parenting time. Supervising parenting time in a neutral manner is intended to ensure respect for all individuals in their capacity as parents and to protect children who are attempting to remain in contact with their parents. Being neutral does not mean supervisors disregard safety issues, abuse, or violence of any kind.
- Professional and therapeutic supervisors should see Standard 12 for additional conflict of interest requirements.

Standard 10: Minimum Qualifications – Additional Requirements for Professional and Therapeutic Supervisors

Unless otherwise ordered by the court or agreed upon by the parties, in addition to the minimum qualifications specified in Standard 5, every professional or therapeutic supervisor shall have no civil, criminal, or juvenile restraining order within 10 years prior to appointment in each case.

# Standard 11: Safety and Security Procedures – Additional Requirements for Professional and Therapeutic Supervisors

In addition to the safety and security requirements specified in Standard 7, professional and therapeutic parenting time supervisors shall also establish:

- a written protocol that describes the emergency assistance and responses that can be expected from the local law enforcement agency;
- (2) written security procedures and inform the parties of these procedures before the commencement of supervised parenting time;
- (3) written policies and procedures for situations in which a child refuses to participate in parenting time;
- (4) written safety and emergency procedures to protect the child, parents, and supervisor that must be followed during supervised parenting time, including:
  - (a) the process of terminating visits when program rules have been violated and safety is in jeopardy;
  - (b) the procedures for informing all staff, including security officers, of protective orders:
  - (c) arrival and departure protocols that minimize the risk of contact between nonsupervised and supervised parents (e.g., arranging for the nonsupervised parent to drop off the child 15 minutes before the supervised parent arrives and requiring the supervised parent to stay at the program site for 15 minutes after the nonsupervised parent and child leave);
  - (d) a physical layout that keeps the nonsupervised parent and supervised parent separate (i.e., different entrances and waiting rooms for nonsupervised and supervised parents);
  - (e) a plan for weapon screening (ideally using metal detectors) and disarmament of parents;
  - (f) a protocol for consistent monitoring of the security system, facility, and grounds for safety risks; and
  - (g) protocols that maintain confidentiality for the nonsupervised parent and child including addresses, telephone numbers, email addresses, schools, and workplaces.

Standard 12: Conflict of Interest – Additional Requirements for Professional and Therapeutic Supervisors

428 429 430

431

432

433

434

435

436

438

439

440

441

442

443

444

445

446

427

In addition to the conflict of interests requirements specified in Standard 9, professional or therapeutic supervisors shall:

- (1) be alert to, avoid, notify of, and take reasonable steps to resolve potential conflicts of interest; in some cases, protecting a child's or parent's interests may require not accepting or terminating a supervised parenting time role;
- (2) not be financially dependent on either parent (this does not include charging a parenting time fee);
- 437 (3) not be an employee or employer of either parent;
  - (4) not be in an intimate relationship with either parent; and
  - (5) not engage in dual or multiple relationships with a child or parent in which there is a risk of exploitation or potential harm to the child or parent. In instances when dual or multiple relationships are unavoidable, a supervisor shall notify all those involved in the supervised parenting time of the dual or multiple relationship, take appropriate steps to protect the child or parent, and set clear and culturally sensitive boundaries for proceeding from that point. Dual or multiple relationships occur when a supervisor relates to a parent or child in more than one relationship, whether professional, social, or business. Dual or multiple relationships can occur simultaneously or consecutively.<sup>4</sup>

447 448

#### **Standard 13: Training Requirements – Professional and Therapeutic Supervisors**

449 450

451

452

453 454 Every individual professional and therapeutic supervisor, or every agency on behalf of its supervisors, shall upon request of the court or a party provide a sworn affidavit stating that all persons providing supervision have successfully completed training regarding the following topics within five years prior to appointment in each case:

- 455 (1) The content of these standards;
- 456 (2) Appropriate techniques for intervening in, suspending, or terminating a parenting time or exchange session;
- 458 (3) First aid and CPR;
- 459 (4) Child abuse reporting laws;
- 460 (5) Developmental needs of children;
- 461 (6) Protocols for children who refuse to participate in parenting time;
- 462 (7) Cultural and diversity sensitivity;
- 463 (8) Implicit bias;

464 (9) Issues relating to chemical health, mental health, child abuse, sexual abuse;

465 (10) The dynamics of domestic violence;

<sup>&</sup>lt;sup>4</sup> A simultaneous or consecutive relationship can occur, for example, when a supervised parenting time center is also a facility that serves as a domestic violence advocacy group or shelter. This can result in a conflict. Strict adherence to conflict rules may eliminate availability of parenting time supervisors in many communities. This standard is intended to balance the need for supervision and recognition of the existence of dual relationships.

- (11) The impact of domestic violence on children; and
  - (12) The potential use of parenting time as a forum for continuing abuse.

### Standard 14: Intake and Screening Process – Professional and Therapeutic Supervisors

(A) Professional and therapeutic supervisors shall conduct an intake and screening to assess the nature and degree of risk for each case.

(B) The procedures for intake and screening shall include separate interviews with the parents before the first parenting time or exchange session. If the child is of sufficient age and capacity, the supervisor may include the child in all or part of the intake and screening process. Any discussion with the child shall be in a manner appropriate to the child's age and developmental stage.

(C) During the intake and screening process, the supervisor shall:

(1) obtain identifying information regarding the child and parents;

- (2) obtain emergency and alternative contact information for the parents;
- (3) obtain information regarding the child's health needs, if the child has a chronic health or other medical condition;
- (4) obtain:
  - (a) copies of any protective order(s); and
  - (b) copies of current court orders, including the order establishing parenting time; and
- (5) explain the reasons or circumstances that may result in intervention, suspension, or termination of a parenting time or exchange session.

#### Standard 15: Ratio of Children – Professional and Therapeutic Supervisors

The ratio of children to a professional supervisor should be contingent on the:

- (1) degree of risk factors present in each case;
- (2) nature of supervision required in each case;
- (3) number and ages of the children to be supervised during a parenting time session;
- (4) number of people visiting the child during the parenting time session;
- (5) duration and location of the parenting time session; and
- (6) experience of the supervisor.

# Standard 16: Maintenance and Disclosure of Records – Professional and Therapeutic Supervisors

Professional and therapeutic supervisors shall keep a written record for each case which shall include the following:

- (1) a record of each contact, including the date, time, and duration of the contact;
- 512 (2) who attended the parenting time;

- 513 (3) actions taken by the supervisor, including any interruptions, terminations of a parenting time, and reasons for these actions;
- an account of any critical incidents, including physical or verbal altercations and threats;
- 516 (5) violations of protective orders or parenting time orders; and
- 517 (6) any incidence of abuse as required by law.

518519520

#### Standard 17: Confidentiality Requirements – Professional and Therapeutic Supervisors

521 522

(A) Communications between parties and supervisors of supervised parenting time are not protected by any privilege of confidentiality.

523524525

(B) The psychotherapist-patient privilege does not apply during therapeutic supervision.

526

529

530531

532

533

534

535

536

- 527 (C) Professional and therapeutic supervisors shall maintain confidentiality regarding the case, except when:
  - (1) ordered by the court (a subpoena does not constitute a court order for this purpose);
  - (2) both parents have signed written releases;
  - (3) requested to provide information about the case by an evaluator or guardian ad litem in conjunction with a court-ordered evaluation or investigation;
  - (4) required to provide information about the case by child protective services;
  - (5) requested to provide information about the case by law enforcement as authorized by law; or
  - (6) otherwise authorized by law.

537538539

540

541

542

543

544

(D) Unless otherwise ordered by the court, any identifying information about the parents and child, including, but not limited to, addresses, telephone numbers, places of employment, and schools, is confidential, shall not be disclosed, and shall be deleted from documents before releasing them to any court, attorney, child's attorney and/or guardian ad litem, party, evaluator, mental health professional, social worker, or referring agency, except as required in reporting suspected child abuse.