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**FINAL REPORT**

**ALTERNATIVE DISPUTE RESOLUTION  
IMPLEMENTATION COMMITTEE**

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## I N T R O D U C T I O N

The Minnesota Supreme Court and Minnesota State Bar Association jointly established a Task Force on Alternative Dispute Resolution (ADR) in 1987 to explore alternative methods which may ease the burden of the caseload upon the courts and facilitate resolution of legal problems of the citizens. The task force assessed the promise of ADR programs for resolving disputes more efficiently, at less cost, and with greater satisfaction to the parties while assuring that these processes guarantee fundamental fairness and promote the goals of effective and efficient justice. This task force made a number of recommendations and submitted a report to the Supreme Court, which was approved in June of 1990. In 1991, the following legislation was passed:

Subd. 1. **General.** The supreme court shall establish a statewide alternative dispute resolution program for the resolution of civil cases filed with the court. The supreme court shall adopt rules governing practice, procedure, and jurisdiction for alternative dispute resolution programs established under this section. The rules must provide an equitable means for the payment of fees and expenses for the use of alternative dispute resolution processes.

Subd. 2. **Scope.** Alternative dispute resolution methods provided for under the rules must include arbitration, private trials, neutral expert fact-finding, mediation, mini-trials, consensual special magistrates including retired judges and qualified attorneys to serve as special magistrates for binding proceedings with a right of appeal, and any other methods developed by the supreme court. The methods provided must be non-binding unless otherwise agreed to in a valid agreement between the parties. Alternative dispute resolution may not be required in guardianship, conservatorship, or civil commitment matters; proceedings in the juvenile court under chapter 260; or in matters arising under section 144.651, 144.652, 518B.01, or 626.557.

Minn. Stat. § 484.76 (1992).

Pursuant to this statute, and to implement the 1990 report of the joint task force, this Alternative Dispute Resolution Implementation Committee ("Implementation Committee") was appointed by the Minnesota Supreme Court.

Over the course of a year, the implementation committee met to discuss the 1990 recommendations. The committee also reviewed training programs offered by existing ADR programs, and considered a number of items that were not addressed in 1990, including applicability of the Rules of Evidence; the need for a brochure which explains ADR in easily understandable terms; and the proper content of training programs for neutrals.

The Committee reconfirmed the conclusions of the initial Task Force that ADR has the potential to ease burdens upon the courts and to dispose of disputes effectively and efficiently. The Committee concluded that many of the potential benefits of ADR are either lost or reduced by the failure to use ADR to settle or narrow disputes earlier in the case.

Fundamental to the approach of the proposed rules is the Committee's conclusion that the parties should be advised of ADR options immediately after the case is filed, that the parties should confer about ADR possibilities (and other scheduling issues) before preparing the Informational

Statement required under Rule 111.03 of the General Rules of Practice, and that the Court should consider the possibility of early referral of cases to ADR with or without the parties' agreement.

The Committee believes ADR will better serve the courts and the parties if all options are known and considered at the earliest stages of litigation, regardless of whether that results in ADR occurring early in the case, later in the case, or not at all.

As a result of the committee's deliberation, rules were drafted, forms were prepared, and other action necessary to implement the Rules was identified.

The Committee Report is divided into three sections. The first section recommends the adoption of a new rule to govern the ADR system. The second section recommends amendments to existing rules to accommodate the ADR process. The third section recommends the creation of a temporary Board to fulfill certain functions described in the new rules in section one. Forms to be used by the Board are included. Finally, a flowchart of the ADR process is set forth on the last page of the report.

Respectfully submitted,

MINNESOTA SUPREME COURT ALTERNATIVE DISPUTE  
RESOLUTION IMPLEMENTATION COMMITTEE

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**RECOMMENDATION 1: A NEW RULE GOVERNING ADR SHOULD BE ADOPTED.**

The principal means for implementing the committee's recommendations is the adoption of the following Rule 114 of the Minnesota General Rules of Practice.

**Rule 114. ALTERNATIVE DISPUTE RESOLUTION**

**RULE 114.01 Applicability**

All civil cases are subject to Alternative Dispute Resolution (ADR) processes, except for those actions enumerated in Minn. Stat. § 484.76 and Rule 111.01 of these rules.

**RULE 114.02 Definitions**

The following terms shall have the meanings set forth in this rule in construing these rules and applying them to court-affiliated ADR programs.

- (a) ADR Processes
- (1) **Arbitration:** A forum in which each party and its counsel present its position before a neutral third party, who renders a specific award. If the parties stipulate in advance, the award is binding and is enforceable in the same manner as any contractual obligation. If the parties do not stipulate that the award is binding, the award is not binding and a request for trial de novo may be made.
- (2) **Consensual Special Magistrate:** A forum in which a dispute is presented to a neutral third party in the same manner as a civil lawsuit is presented to a judge. This process is binding and includes the right of appeal.
- (3) **Early Neutral Evaluation (ENE):** A forum in which attorneys present the core of the dispute to a neutral evaluator in the presence of the parties. This occurs after the case is filed but before discovery is conducted. The neutral then gives a candid assessment of the strengths and weaknesses of the case. If settlement does not result, the neutral helps narrow the dispute and suggests guidelines for managing discovery.
- (4) **Mediation:** A forum in which a neutral third party facilitates communication between parties to promote settlement. A mediator may not impose his or her own judgment on the issues for that of the parties.
- (5) **Mediation - Arbitration (Med-arb):** A hybrid of mediation and arbitration in which the parties initially mediate their disputes; but if they reach impasse, they arbitrate the deadlocked issues.
- (6) **Mini-Trial:** A forum in which each party and their counsel present their position, either before a selected representative for each party, or before a neutral third party, or both to define the issues and develop a basis for realistic settlement negotiations. A neutral

third party may issue an advisory opinion regarding the merits of the case. The advisory opinion is not binding unless the parties agree that it is binding and enter into a written settlement agreement.

- (7) Moderated Settlement Conference: A forum in which each party and their counsel present their position before a panel of neutral third parties. The panel may issue a non-binding advisory opinion regarding liability, damages, or both.
- (8) Neutral Fact Finding: A forum in which a dispute, frequently one involving complex or technical issues, is investigated and analyzed by an agreed-upon neutral who issues findings and a non-binding report or recommendation.
- (9) Summary Jury Trial: A forum in which each party and their counsel present a summary of their position before a panel of jurors. The number of jurors on the panel is six unless the parties agree otherwise. The panel may issue a non-binding advisory opinion regarding liability, damages, or both.

(b) Neutral

A "neutral" is an individual or organization who provides an ADR process. A "qualified neutral" is an individual or organization included on the State Court Administrator's roster as provided in Rule 114.13. An individual neutral must have completed the training and continuing education requirements provided in Rule 114.12. An individual neutral provided by an organization also must meet the training and continuing education requirements of Rule 114.12. Neutral fact-finders selected by the parties for their expertise need not undergo training nor be on the State Court Administrator's roster.

**Implementation Committee Comments--1993**

The definitions of ADR processes that were set forth in the 1990 report of the joint Task Force have been used. No special educational background or professional standing (*e.g.*, licensed attorney) is required of neutrals.

**RULE 114.03 Notice of ADR Processes**

(a) Upon receipt of the completed Certificate of Representation and Parties required by Rule 104 of these rules, the court administrator shall provide the attorneys of record and any unrepresented parties with information about ADR processes available to the county and the availability of a list of neutrals who provide ADR services to the county.

(b) Attorneys shall provide clients with the ADR information.

**Implementation Committee Comments—1993**

This rule is designed to provide attorneys and parties to a dispute with information on the efficacy and availability of ADR processes. Court personnel are in the best position to provide this information. A brochure has been developed, which can be used by court administrators to give information about ADR processes to attorneys and parties. The State Court Administrator's Office will maintain a master

list of all qualified neutrals, and will update the list and distribute it annually to court administrators.

**RULE 114.04 Selection of ADR Process**

(a) After the filing of an action, the parties shall promptly confer regarding case management issues, including the selection and timing of the ADR process. Following this conference ADR information shall be included in the informational statement required by Rule 111.02.

(b) If the parties cannot agree on the appropriate ADR process, the timing of the process, or the selection of neutral, or if the court does not approve the parties' agreement, the court shall schedule a telephone or in-court conference of the attorneys and any unrepresented parties within thirty days after the due date for filing informational statements pursuant to Rule 111.02 to discuss scheduling and case management issues. If no agreement on the ADR process is reached or if the judge disagrees with the process selected, the judge may order the parties to utilize one of the non-binding processes, or may find that ADR is not appropriate.

(c) Within 90 days of the filing of the action, the court's Rule 111.03 Scheduling Order shall designate the ADR process selected, the deadline for completing the procedure, and the name of the neutral selected or the deadline for the selection of the neutral. If ADR is determined to be inappropriate, the Rule 111.03 Scheduling Order shall so indicate.

(d) Upon motion by any party, or on its own initiative, the court may, at any time, issue an order for any ADR process.

**Implementation Committee Comments--1993**

Early case evaluation and referral to an appropriate ADR process has proven to facilitate speedy resolution of disputes, and should be encouraged whenever possible. Mandatory referral to a non-binding ADR process may result if the judge makes an informed decision despite the preference of one or more parties to avoid ADR. The judge shall not order the parties to use more than one non-binding ADR process. Seriatim use of ADR processes, unless desired by the parties, is inappropriate. The judge's authority to order mandatory ADR processes should be exercised only after careful consideration of the likelihood that mandatory ADR in specific cases will result in voluntary settlement.

**RULE 114.05 Selection of Neutral**

(a) If the parties are unable to agree on a neutral, or the date upon which the neutral will be selected, the court shall appoint the neutral at the time of the issuance of the scheduling order required by Rule 111.03.

(b) In appropriate circumstances, the court, upon agreement of the parties, may appoint a neutral who does not qualify under Rule 114.12 of these Rules, if the appointment is based on legal or other professional training or experience. This section does not apply when mediation or med-arb is chosen as the dispute resolution process.

(c) Any party or the party's attorney may file with the court administrator within 10 days of notice of the appointment of the qualified neutral and serve on the opposing party a notice to remove. Upon receipt of the notice to remove the court administrator shall immediately assign another neutral. After a party has once disqualified a neutral as a matter of right, a substitute neutral may be disqualified by the party only by making an affirmative showing of prejudice to the chief judge or his or her designee.

**Implementation Committee Comments--1993**

Parties should consult the statewide roster for information on the educational background and relevant training and experience of the proposed neutrals. It is important that the neutrals' qualifications be provided to the parties so that the parties may make an informed choice. Unique aspects of a dispute and the preference of the parties may require special qualifications by the neutral.

Parties should have the ability, within reason, to choose a neutral with special expertise or experience in the subject matter of the dispute, even if they do not qualify under Rule 114.12, though it is anticipated that this will occur infrequently. Parties to mediation and med-arb processes must appoint an individual who qualifies under Rule 114.12.

**RULE 114.06 Time and Place of Proceedings**

(a) The court shall send a copy of its order appointing the neutral to the neutral.

(b) Upon receipt of the court's order, the neutral shall, promptly schedule the ADR process in accordance with the scheduling order and inform the parties of the date. ADR processes shall be held at a time and place set by the neutral, unless otherwise ordered by the court.

(c) If the case is settled through an ADR process, the attorneys shall complete the appropriate court documents to bring the case to a final disposition.

**Implementation Committee Comments--1993**

The neutral will schedule the ADR process date unless, the parties agree on a date within the timeframe contained in the scheduling order. If the neutral is selected at the time of scheduling order, such order can serve as the court order appointing the neutral. In scheduling the ADR process the neutral will attempt to accommodate the parties' schedules.

**Rule 114.07 Attendance at ADR Proceedings**

(a) Non-binding ADR processes are not open to the public except with the consent of all parties.

(b) The attorneys who will try the case may be required to attend ADR proceedings.

(c) Processes aimed at settlement of the case, such as mediation, mini-trial, or med-arb, shall be attended by individuals with the authority to settle the case, unless otherwise directed by the court.

(d) Processes aimed at reaching a decision in the case, such as arbitration, need not be attended by individuals with authority to settle the case, as long as such individuals are reasonably accessible, unless otherwise directed by the court.

(e) The court may impose sanctions for failure to attend a scheduled ADR process only if this rule is violated.

#### **Implementation Committee Comments--1993**

Effective and efficient use of an ADR process depends upon the participation of appropriate individuals in the process. Attendance by attorneys facilitates discussions with clients about their case. Attendance of individuals with authority to settle the case is essential where a settlement may be reached during the process. In processes where a decision is made by the neutral, individuals with authority to settle need only be readily accessible for review of the decision.

#### **RULE 114.08 Confidentiality**

(a) Without the consent of all parties and an order of the Court, or except as provided in Rule 114.09(e)(4), no evidence that there has been an ADR proceeding or any fact concerning the proceeding may be admitted in a trial de novo or in any subsequent proceeding involving any of the issues or parties to the proceeding.

(b) Statements made and documents produced in non-binding ADR processes which are not otherwise discoverable are not subject to discovery or other disclosure and are not admissible into evidence for any purpose at the trial, except as provided in paragraph (d).

(c) Evidence in consensual special master proceedings, binding arbitration, or in non-binding arbitration after the period for a demand for trial expires, may be used in subsequent proceedings for any purpose for which it is admissible under the rules of evidence.

(d) Sworn testimony in a summary jury trial may be used in subsequent proceedings for any purpose for which it is admissible under the rules of evidence.

(e) Notes, records, and recollections of the neutral are confidential, which means that they shall not be disclosed to the parties, the public, or anyone other than the neutral.

#### **Implementation Committee Comments--1993**

If a candid discussion of the issues is to take place, parties need to be able to trust that discussions held and notes taken during an ADR proceeding will be held in confidence.

This proposed rule is important to establish the subsequent evidentiary use of statements made and documents produced during ADR proceedings. As a general rule, statements in ADR processes that are intended to result in the compromise and settlement of litigation would not be admissible under Minn. R. Evid. 408. This rule underscores and clarifies that the fact that ADR proceedings have occurred or what transpired in them. Evidence and sworn testimony offered in summary jury trials and other similar related proceedings is not excluded from admissibility by this rule, but is



explicitly treated as other evidence or as in the other sworn testimony or evidence under the rules of evidence. Former testimony is accepted from the hearsay rule if the witness is unavailable by Minn. R. Evid. 804(b)(1). Prior testimony may also be admissible under Minn. R. Evid. 613 as a prior statement.

**RULE 114.09 Arbitration Proceedings**

(a) Evidence

(1) Except where a party has waived the right to be present or is absent after due notice of the hearing, the arbitrator and all parties shall be present at the taking of all evidence.

(2) The arbitrator shall receive evidence that the arbitrator deems necessary to understand and determine the dispute. Relevancy shall be liberally construed in favor of admission. The following principles apply:

- (i) Documents. The arbitrator may consider written medical and hospital reports, records, and bills; documentary evidence of loss of income, property damage, repair bills or estimates; and police reports concerning an accident which gave rise to the case, if copies have been delivered to all other parties at least 10 days prior to the hearing. Any other party may subpoena as a witness the author of a report, bill, or estimate, and examine that person as if under cross - examination. Any repair estimate offered as an exhibit, as well as copies delivered to other parties, shall be accompanied by a statement indicating whether or not the property was repaired, and if it was, whether the estimated repairs were made in full or in part, and by a copy of the receipted bill showing the items repaired and the amount paid. The arbitrator shall not consider any police report opinion as to ultimate fault.
- (ii) Other Reports. The written statement of any other witness, including written reports of expert witnesses not enumerated above and statements of opinion which the witness would be qualified to express if testifying in person, shall be received in evidence if: (1) it is made by affidavit or by declaration under penalty of perjury; (2) copies have been delivered to all other parties at least 10 days prior to the hearing; and (3) no other party has delivered to the proponent of the evidence a written demand at least 5 days before the hearing that the witness be produced in person to testify at the hearing. The arbitrator shall disregard any portion of a statement received pursuant to the rule that would be inadmissible if the witness were testifying in person, but the inclusion of inadmissible matter does not render the entire statement inadmissible.
- (iii) Depositions. Subject to objections, the deposition of any witness shall be received in evidence, even if the deponent is not unavailable as a witness and no exceptional circumstance exist, if: (1) the deposition was taken in the manner provided for by law or by stipulation of the parties; and (2) not less than 10 days prior to the hearing, the proponent of the

deposition serves on all other parties notice of the intention to offer the deposition in evidence.

- (iv) Affidavits. The arbitrator may receive and consider witness affidavits, but shall give them only such weight as they are entitled to after consideration of any objections. A party offering opinion testimony in the form of an affidavit, statement, or deposition, shall have the right to withdraw such testimony, and attendance of the witness at the hearing shall not then be required.

(3) Subpoenas shall issue for the attendance of witnesses at the arbitration hearing, as provided in Minn. R. Civ. P. 45. The party requesting the subpoena shall modify the form of the subpoena to show that the appearance is before the arbitrator and to give the time and place set for the arbitration hearing. At the discretion of the arbitrator, nonappearance of a properly subpoenaed witness may be grounds for an adjournment or continuance of the hearing. If any witness properly served with a subpoena fails to appear or refuses to be sworn or answer, the court may conduct proceedings to compel compliance.

(b) Powers of Arbitrator

The arbitrator has the following powers:

- (1) to administer oaths or affirmations to witnesses;
- (2) to take adjournments upon the request of a party or upon the arbitrator's initiative;
- (3) to permit testimony to be offered by deposition;
- (4) to permit evidence to be introduced as provided in these rules;
- (5) to rule upon admissibility and relevance of evidence offered;
- (6) to invite the parties, upon reasonable notice, to submit pre-hearing or post-hearing briefs or pre-hearing statements of evidence;
- (7) to decide the law and facts of the case and make an award accordingly;
- (8) to award costs, within statutory limits;
- (9) to view any site or object relevant to the case; and
- (10) any other powers agreed upon by the parties.

(c) Record

- (1) No record of the proceedings shall be made unless permitted by the arbitrator and agreed to by the parties.
- (2) The arbitrator's personal notes are not subject to discovery.

(d) The Award

- (1) No later than 10 days from the date of the arbitration hearing or receipt of the final post-hearing memorandum, the arbitrator shall file with the court the decision, together with proof of service by first class mail on all parties.

- (2) If no party has filed a request for a trial within 20 days after the award is filed, the court administrator shall enter the decision as a judgment and shall promptly mail notice of entry of judgment to the parties. The judgment shall have the same force and effect as, and is subject to all provisions of law relating to, a judgment in a civil action or proceeding, except that it is not subject to appeal, and except as provided in section (d) may not be attacked or set aside. The judgment may be enforced as if it had been rendered by the court in which it is entered.
  - (3) No findings of fact, conclusions of law, or opinions supporting an arbitrator's decision are required.
  - (4) Within 6 months after its entry, a party against whom a judgment is entered pursuant to an arbitration award may move to vacate the judgment on only those grounds set forth in Minnesota Statutes Chapter 572.
- (e) Trial after Arbitration
- (1) Within 20 days after the arbitrator files the decision with the court, any party may request a trial by filing a request for trial with the court, along with proof of service upon all other parties. This 20-day period shall not be extended.
  - (2) The court may set the matter for trial on the first available date, or shall restore the case to the civil calendar in the same position as it would have had if there had been no ADR.
  - (3) Upon request for a trial, the decision of the arbitrator shall be sealed and placed in the court file.
  - (4) If the party filing a demand for trial does not improve its position, any other party may move the court for payment of costs and disbursements, including payment of attorney and arbitrator's fees.
  - (5) A trial de novo shall be conducted as if there had been no arbitration.

### **Implementation Committee Comments--1993**

The Committee made a conscious decision not to formulate rules to govern other forms of ADR, such as mediation, early neutral evaluations, and summary jury trials. There is no consensus among those who conduct or participate in those forms of ADR as to whether any procedures or rules are necessary at all, let alone what those rules or procedures should be. The Committee urges parties, judges and neutrals to be open and flexible in their conduct of ADR proceedings (other than arbitration), and to experiment as needed to suit the circumstances presented. The Committee recognized that it may be necessary, at some time in the future, to revisit the issues of rules, procedures or other limitations applicable to the various forms of court-annexed ADR.

Hennepin County and Ramsey County both have had substantial experience with arbitrations, and have developed rules of procedure that have worked well. The Committee has considered those rules, and others, in developing its proposed rules.

Subd. (a) of this rule is modeled after rules presently in use by the Second and Fourth Judicial Districts and rules currently in use by the American Arbitration Association.

Subd. (b) of this Rule is modeled after rules presently in use in the Second and Fourth Judicial Districts. In non-binding arbitration, the arbitrator is limited to providing advisory awards, unless the parties do not request a trial.

Subd. (c) of this Rule is modeled after rules presently in use in the Second and Fourth Judicial Districts. Records of the proceeding include records made by a stenographer, court reporter, or recording device.

Subd. (d) of this Rule is modeled after Rule 25 VIII of the Special Rules of Practice for the Second Judicial District.

#### **RULE 114.10 Communication with Neutral**

(a) The parties and their counsel shall not communicate ex parte with an arbitrator or a consensual special master.

(b) Parties and their counsel may communicate ex parte with the neutral in other ADR processes with the consent of the neutral, so long as the communication encourages or facilitates settlement.

#### **Implementation Committee Comments--1993**

This Rule is modeled after Rule 25 VI of the Special Rules of Practice for the Second Judicial District.

#### **RULE 114.11 Funding**

(a) The neutral and the parties will determine the fee.

(b) The parties shall pay for the neutral. It is presumed that the parties shall split the costs of the ADR process on an equal basis. The parties may, however, agree on a different allocation. Where the parties cannot agree, the court retains the authority to determine a final and equitable allocation of the costs of the ADR process.

(c) If a party fails to pay for the neutral, the court may, upon motion, issue an order for the payment of such costs and impose appropriate sanctions.

#### **Implementation Committee Comments--1993**

The marketplace in the parties' geographic area will determine the rates to be offered by neutrals for their services. The parties can then best determine the appropriate fee, after considering a number of factors, including availability, experience and expertise of the neutral and the financial abilities of the parties.

ADR providers shall be encouraged to provide pro bono and volunteer services to parties unable to pay for ADR processes. Parties with limited financial resources should not be denied access to an ADR process because of an inability to pay for a neutral. Judges and ADR providers should consider the financial abilities of all parties and accommodate those who are not able to share equally in costs of the ADR process. The State Court Administrator shall monitor access to ADR processes by individuals with limited financial resources.

**RULE 114.12 Training**

(a) All neutrals providing mediation, med-arb, or mini-trial services shall receive a minimum of 30 hours of classroom training, with an emphasis on experiential learning. The training must include the following topics:

- (1) Conflict resolution and mediation theory, including causes of conflict and interest-based versus positional bargaining and models of conflict resolution;
- (2) Mediation skills and techniques, including information gathering skills, communication skills, problem solving skills, interaction skills, conflict management skills, negotiation techniques, caucusing, cultural and gender issues and power balancing;
- (3) Components in the mediation process, including an introduction to the mediation process, fact gathering, interest identification, option building, problem solving, agreement building, decision making, closure, drafting agreements, and evaluation of the mediation process;
- (4) Mediator conduct, including conflicts of interest, confidentiality, neutrality, ethics, standards of practice and mediator introduction pursuant to the Civil Mediation Act, Minn. Stat. § 572.31.
- (5) Rules, statutes and practices governing mediation in the trial court system, including these rules, Special Rules of Court, and applicable statutes, including the Civil Mediation Act.

(b) The training outlined in subdivision 1 shall include a maximum of 15 hours of lectures and a minimum of 15 hours of role-playing.

(c) All neutrals serving in arbitration, summary jury trial, early neutral evaluation and moderated settlement conference processes or serving as a consensual special magistrate shall receive a minimum of 6 hours of classroom training on the following topics:

- (1) Pre-hearing communications between parties and between parties and neutral; and
- (2) Components of the hearing process including evidence; presentation of the case; witness, exhibits, and objectives; awards; and dismissals; and

- (3) Settlement techniques; and
- (4) Rules, statutes, and practices covering arbitration in the trial court system, including Supreme Court ADR rules, special rules of court and applicable state and federal statutes; or
- (5) Management of presentations made during early neutral evaluation procedures and moderated settlement conferences.

(d) Neutral fact-finders selected by the parties for their expertise need not undergo training nor be included on the State Court Administrator's roster.

(e) All mediators and neutrals conducting med-arb must attend 6 hours of continuing education about alternative dispute resolution subjects annually. All other neutrals must attend 3 hours of continuing education about alternative dispute resolution subjects annually. These hours may be attained through course work and attendance at state and national ADR conferences. The neutral is responsible for maintaining attendance records and shall disclose the information to program administrators and the parties to any dispute. The neutral shall submit continuing education credit information to the State Court Administrator's office on an annual basis.

(f) The State Court Administrator shall certify training programs which meet the training criteria of this rule.

#### **Implementation Committee Comments--1993**

The training requirements are designed to emphasize the value of learning through experience. Training requirements can protect the parties and the integrity of the ADR processes from neutrals with little or no dispute resolution skills who offer services to the public and training to neutrals. These rules shall serve as minimum standards; individual jurisdictions may make requirements more stringent.

#### **RULE 114.13 Credentials**

The State Court Administrator shall review applications from those who wish to be listed on the roster of qualified neutrals and shall include those who meet the training requirements established in Rule 114.12. The roster shall be updated and published on an annual basis.

#### **RULE 114.14 Exceptions**

(a) Practicing neutrals on the effective date of these rules be placed on the roster of qualified neutrals without meeting the training requirements of these Rules. Any person acting as a neutral as of the effective date of these Rules shall have one year to apply. The Minnesota State Supreme Court ADR Review Board shall develop criteria for granting applications, which shall be based on education, training, and expertise of the applicants.

(b) Any neutral wishing to be placed on the roster of qualified neutrals after the Board has disbanded shall comply with the training requirements. However, application may be made to the Supreme Court for a waiver of the training requirement.

**Implementation Committee Comments--1993**

Some neutrals may be permitted to continue providing ADR services without completing the training requirements. A Board, made up of dispute resolution professionals, court officials, judges and attorneys, shall determine who qualifies.

Forms 114.01 and .02 attached to these Rules is to be used for application to the neutral and provider organization rosters.

**RECOMMENDATION 2: RELATED EXISTING RULES SHOULD BE AMENDED TO ACCOMMODATE ADR PROCESSES.**

In order to integrate the ADR provisions of new Rule 114, minor amendments to related case management rules are necessary. These rule amendments are set forth in this section.

1. Amend Rule 111 as follows:

**Rule 111. Scheduling of Cases**

\* \* \*

Rule 111.02 The Party's Informational Statement

\* \* \*

(i) ~~Whether alternative dispute resolution is recommended~~ Recommended alternative dispute resolution process, the timing of the process, the identity of the neutral selected by the parties or, if the neutral has not yet been selected, the deadline for selection of the neutral. If ADR is believed to be inappropriate, a description of the reasons supporting this conclusion;

\* \* \*

Rule 111.03 Scheduling Order

(b) **Contents.** The scheduling order shall provide for alternative dispute resolution as required by Rule 114.04(c) and shall establish a date for completion of discovery.

2. Amend Form 111.02 as follows:

FORM 111.02 INFORMATIONAL STATEMENT  
(Civil Matters--Non-Family)

\* \* \*

9. ~~Alternative dispute resolution (is) (is not) recommended, in the form of~~  
\_\_\_\_\_ (specify e.g. arbitration, mediation):

a. Meeting: Counsel for the parties met on \_\_\_\_\_ to discuss case management issues. (Date)



b. ADR PROCESS (Check one):

Counsel agree that ADR is appropriate and choose the following:

- Mediation
- Arbitration (non-binding)
- Arbitration (binding)
- Med-Arb
- Early Neutral Evaluation
- Moderated Settlement Conference
- Mini-Trial
- Summary Jury Trial
- Consensual Special Magistrate
- Impartial Fact-Finder
- Other (describe) \_\_\_\_\_

Counsel agree that ADR is appropriate but request that the Court select the process.

Counsel agree that ADR is NOT appropriate because:

- the case implicates the federal or state constitution.
- other (explain with particularity) \_\_\_\_\_

\_\_\_\_\_ domestic violence has occurred between the parties.

c. PROVIDER (check one):

The parties have selected the following ADR neutral:

\_\_\_\_\_

The parties cannot agree on an ADR neutral and request to Court of appoint one

The parties agreed to select an ADR neutral on or before

\_\_\_\_\_.

**RECOMMENDATION 3: A BOARD SHOULD BE ESTABLISHED TO APPROVE ADR PROVIDERS.**

The Minnesota Supreme Court should establish a temporary board to review the qualifications and applications of ADR providers and establish criteria for listing providers. The Board's role is defined in proposed Rule 114.14.

The Board should:

1. dissolve after one year;
2. comprise seven (7) members, including representatives of the following groups:
  - (1) Judge
  - (2) Court ADR Program Director
  - (3) ADR Sole Practitioner  
(one from metropolitan area; one from Greater Minnesota)
  - (4) Director, For-Profit ADR Organization
  - (5) Director, Non-Profit ADR Organization
  - (6) Attorney.
3. be named the Minnesota State Supreme Court ADR Review Board, and
4. use Forms 114.01 and 114.02 in substantially the form attached to this report.

Date: \_\_\_\_\_

**MN STATE COURT SYSTEM  
NEUTRAL ADR ORGANIZATION ROSTER REGISTRATION FORM**

GENERAL INFORMATION

- Government
- For Profit
- Not for Profit

Organization: \_\_\_\_\_

Director: \_\_\_\_\_ Years in Business: \_\_\_\_\_

Address: \_\_\_\_\_

Phone: \_\_\_\_\_

Fax: \_\_\_\_\_

I am requesting placement of this ADR Organization on the following neutral rosters:

- Mediation/Med-Arb/Mini-Trial
- Arbitration/Other ADR Processes

**DISPUTE RESOLUTION ROSTER INFORMATION**

Check (√) those processes for which the organization will provide a qualified neutral and the number of individuals available. Also, indicate on the reverse, the counties the organization will serve.

Process Type	√	Number of Neutrals
Mediation		
Arbitration		
Early Neutral Evaluation		
Mediation-Arbitration		
Mini-Trial		
Moderated Settlement Conference		
Neutral Fact Finding		
Consensual Special Magistrate		
Summary Jury Trial		
Other		

Please circle those counties to which you are willing to travel to provide ADR services:

All 87 counties	Itasca	Polk
All 7 metro counties	Jackson	Pope
	Kanabec	Ramsey
Aitkin	Kandiyohi	Red Lake
Anoka	Kittson	Redwood
Becker	Koochiching	Renville
Beltrami	Lac Quie Parle	Rice
Benton	Lake	Rock
Big Stone	Lake of the Woods	Roseau
Blue Earth	Le Sueur	Scott
Brown	Lincoln	Sherburne
Carlton	Lyon	Sibley
Carver	Mahnomen	St. Louis
Cass	Marshall	Stearns
Chippewa	Martin	Steele
Chisago	McLeod	Stevens
Clay	Meeker	Swift
Clearwater	Mille Lacs	Todd
Cook	Morrison	Traverse
Cottonwood	Mower	Wabasha
Crow Wing	Murray	Wadena
Dakota	Nicollet	Waseca
Dodge	Nobles	Washington
Douglas	Norman	Watonwan
Faribault	Olmsted	Wilkin
Fillmore	Otter Tail	Winona
Freeborn	Pennington	Wright
Goodhue	Pine	Yellow Medicine
Grant	Pipestone	
Hennepin		
Houston		
Hubbard		
Isanti		

Does the organization provide neutrals with the following skills:

Non-English Skills (please list)

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Familiarity with other cultures (please list)

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Sign Language Skills  Yes  No

List of Neutrals Attached  Yes  No

Will Organization provide resumé of Neutral, if requested?  Yes  No

What ADR Fees & Expenses do you charge?

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I do hereby certify that the information provided in this application is true, that only neutrals who qualify under Supreme Court Rules on Alternative Dispute Resolution will participate in this program, and that, upon request, I will provide, documentation of training provided to neutrals.

Name: \_\_\_\_\_

Date: \_\_\_\_\_

Date: \_\_\_\_\_

**MN STATE COURT SYSTEM  
NEUTRAL ROSTER REGISTRATION FORM**

GENERAL INFORMATION

Name: \_\_\_\_\_  
 Occupation: \_\_\_\_\_ Years in Profession: \_\_\_\_\_  
 Address: \_\_\_\_\_  
 Phone: \_\_\_\_\_  
 Fax: \_\_\_\_\_

I am requesting placement on the following neutral rosters:

- Mediation/Med-Arb/Mini-Trial       Arbitration/Other ADR Processes

DISPUTE RESOLUTION TRAINING				
ADR Process	Date	Course Title	Sponsoring Organization	Hours

Non-English Language Skills or Access to Interpreters \_\_\_\_\_  
 \_\_\_\_\_

Sign Language Skills       Yes       No

Familiarity with other cultures \_\_\_\_\_  
 \_\_\_\_\_

If attorney, percentage of work for the:    Plaintiff \_\_\_\_\_      Defendant \_\_\_\_

EDUCATION				
Date	Name of Institution	State	Areas of Concentration	Degrees

**RELEVANT EXPERIENCE**

For each roster you wish to be placed on, please describe the last five proceedings you have conducted as an ADR neutral in the past 5 years. (This section is mandatory for individuals seeking "grandparent" privileges.)

Mediation/Med-Arb/Mini-Trial

Arbitration/Other

**MEMBERSHIPS**

List memberships in relevant professional associations.

### DISPUTE RESOLUTION ROSTER INFORMATION

Check (√) those processes you wish to conduct. Please indicate the approximate number of each type of case in which you have served as a neutral. Also, indicate on the reverse, the counties to which you are willing to travel.

Process Type	√	Prior Number of Cases Handled
Mediation		
Arbitration		
Early Neutral Evaluation		
Mediation-Arbitration		
Mini-Trial		
Moderated Settlement Conference		
Neutral Fact Finding		
Consensual Special Magistrate		
Summary Jury Trial		
Other		

Substantive area: % of professional practice devoted to each

- Contract \_\_\_\_\_
- Personal Injury \_\_\_\_\_
- Property Damage \_\_\_\_\_
- Employment \_\_\_\_\_
- Medical Malpractice \_\_\_\_\_
- Other \_\_\_\_\_
- \_\_\_\_\_
- \_\_\_\_\_

% of ADR practice devoted to each

- Contract \_\_\_\_\_
- Personal Injury \_\_\_\_\_
- Property Damage \_\_\_\_\_
- Employment \_\_\_\_\_
- Medical Malpractice \_\_\_\_\_
- Other \_\_\_\_\_
- \_\_\_\_\_
- \_\_\_\_\_

What ADR Fees & Expenses do you charge?

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Please circle those counties to which you are willing to travel to provide ADR services:

All 87 counties	Itasca	Polk
All 7 metro counties	Jackson	Pope
	Kanabec	Ramsey
Aitkin	Kandiyohi	Red Lake
Anoka	Kittson	Redwood
Becker	Koochiching	Renville
Beltrami	Lac Quie Parle	Rice
Benton	Lake	Rock
Big Stone	Lake of the Woods	Roseau
Blue Earth	Le Sueur	Scott
Brown	Lincoln	Sherburne
Carlton	Lyon	Sibley
Carver	Mahnomen	St. Louis
Cass	Marshall	Stearns
Chippewa	Martin	Steele
Chisago	McLeod	Stevens
Clay	Meeker	Swift
Clearwater	Mille Lacs	Todd
Cook	Morrison	Traverse
Cottonwood	Mower	Wabasha
Crow Wing	Murray	Wadena
Dakota	Nicollet	Waseca
Dodge	Nobles	Washington
Douglas	Norman	Watonwan
Fairbault	Olmsted	Wilkin
Fillmore	Otter Tail	Winona
Freeborn	Pennington	Wright
Goodhue	Pine	Yellow Medicine
Grant	Pipestone	
Hennepin		
Houston		
Hubbard		
Isanti		

I do hereby certify that the information provided in this application is true.

Name: \_\_\_\_\_

Date: \_\_\_\_\_

# FLOWCHART OF ADR PROCESS

August 25, 1993

